Corangamite Shire

AGENDA

Ordinary Council Meeting

7.00 pm • Tuesday 18 October 2016

Killara Centre
210-212 Manifold Street, Camperdown

Order of Business

- 1. PRAYER
- 2. APOLOGIES
- 3. DECLARATIONS OF CONFLICT OF INTEREST
- 4. CONFIRMATION OF MINUTES

RECOMMENDATION

That the Minutes of the Corangamite Shire Ordinary Council meeting held on Tuesday 27 September 2016 be confirmed.

- 5. DEPUTATIONS & PRESENTATIONS
- 6. MAYOR'S REPORT
- 7. COMMITTEE REPORTS
- 8. INFORMATION BULLETIN
- 9. PLANNING REPORTS
- 10. OFFICERS' REPORTS
- 11. OTHER BUSINESS
- 12. OPEN FORUM
- 13. CONFIDENTIAL ITEMS

ANDREW MASON CHIEF EXECUTIVE OFFICER

DISCLAIMER

The advice and information contained herein is given by the Council without liability or responsibility for its accuracy. Before placing any reliance on this advice or information, a written enquiry should be made to the Council giving the entire reason or reasons for seeking the advice or information and how it is proposed to be used.

Table of Contents

Item No.			Page No.
1.	PRA	YER	1
2.	APO	LOGIES	1
3.	DEC	LARATIONS OF CONFLICT OF INTEREST	1
4.	CON	IFIRMATION OF MINUTES	1
5.	DEP	UTATIONS & PRESENTATIONS	3
6.	MAY 6.1	OR'S REPORT	
7.	7.1 7.2	AUDIT COMMITTEE REPORT COBDEN AERODROME COMMITTEE OF MANAGEMENT 2016	9
8.	INFO	DRMATION BULLETIN	14
9.	PLA	NNING REPORTS	15
10.	OFF 10.1 10.2 10.3 10.4	ANNUAL REPORT 2015-2016	16 19
11.	ОТН	ER BUSINESS	52
12.	OPE	N FORUM	53
13.	CON	IFIDENTIAL ITEMS	54



5. DEPUTATIONS & PRESENTATIONS

- 1. Members of the public may address Council under this section of the Agenda of an Ordinary Meeting of the Council if:
 - a) The person is addressing the Council in respect to a submission on an issue under Section 223 of the *Local Government Act*; or
 - b) The person has requested that they address Council on an issue and the Mayor has agreed that they be heard.
- 2. Requests to address Council must be received by 5.00 pm on the day prior to the scheduled Ordinary Meeting of the Council.
- 3. Presentations made to Council in this section of the Agenda may not exceed five minutes in length, although Councillors may ask questions proceeding each presentation. If a presentation exceeds five minutes in length, the Mayor may request that the presenter ceases to address Council immediately.



6. MAYOR'S REPORT

6.1 Mayor's Report

Author: Jo Beard, Mayor and Chris O'Connor, Councillor

File No: D16/669

Previous Council Reference: Nil

Declaration

Chief Executive Officer - Andrew Mason

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

Author - Jo Beard

In providing this advice to Council as the Mayor, I have no interests to disclose in this report.

Author - Chris O'Connor

In providing this advice to Council as Councillor, I have no interests to disclose in this report.

Issues

For the last Mayoral report of this elected Council, I have invited past Mayor Cr Chris O'Connor to join me in reflecting upon some of the achievements and challenges this Council has faced over the past four years. Cr O'Connor served as Mayor for three years (2012-2015), while I was elected in November 2015 to serve the final year of our term.

This Council began its journey back in November 2012. We had three new Councillors elected (Crs Oakes, Trotter and Harkin), as well as four re-elected (Crs O'Connor, Beard, Gstrein and Smith). Experience ranged from 18 months (me) to Cr Geoff Smith who had close to 30 years of service. Cr O'Connor was elected Mayor and we immediately got to work with senior officers to set a new agenda and construct a four year Council vision and plan. By April 2013, Council had consulted with our communities and developed a Council Plan that had an emphasis on good governance, strong advocacy and strengthening our communities.

A huge and unforeseen impact felt right across our region was the Telstra fire in November 2012. This made headlines nationally and the phone outage was an inconvenience shared by many. Combine this with an unbudgeted \$2.8 million superannuation call on Council and some serious issues were being faced early.

Leading on from work achieved by the previous Council, Planning Minister Matthew Guy announced the completion of the C30 Planning Scheme Amendment, which rezoned parcels of land that had been identified by a Tourism Opportunities Study (2010) for potential future tourism development. Initiatives such as these can take a long time to come to fruition and we are only now working with a number of potential investors and the State Government to enable some exciting projects in the not-too-distant future. Well-planned



eco-tourism development that provides high-end accommodation will improve yield and create jobs that help us retain and grow our population.

Things have a habit of repeating themselves, and in the current climate it is sobering to recall that in January 2013, 600 dairy farmers met in a crisis meeting at Noorat to discuss their low returns. As a result, Council decided to decrease the farm rate from 95 cents in the dollar by 1 per cent annually for the following five years. Fast-forward more than three years and we are facing another dairy crisis. This time it is on the back of major dairy processors slashing farm gate prices and inflicting our farmers with retrospective paybacks. This Council has continued to advocate on behalf of our 'life blood' for better financial returns. A return that is deserved for not only our hardworking and dedicated farmers but also our broader communities who also suffer from these outrageous impacts. Corangamite Shire is playing an active role in this space, being part of ongoing conversations with the Minister for Agriculture and teaming with various dairy representative groups to help with ongoing support.

It's hard to believe that so much can change in only a couple of years. It was in 2014 that the sale of Warrnambool Cheese and Butter to a Canadian company highlighted the value in our dairy industry and expansion and new projects off-farm were being proposed. Fonterra, WCB and Murray Goulburn all signalled expansion plans. We also received a new planning proposal for a medium sized processing plant in Camperdown on the old Bonlac site. But, as the seasons change so does the dairy industry, and the unpredictable sector has now put a halt to work proceeding with the Camperdown Dairy International project until further notice.

Parking in Port Campbell has been a persistent issue and Council made a decision to purchase land in Morris Street, converting it to a car park and three small commercial blocks that are now being prepared for sale.

The Fire Services Levy became State Government Policy and councils were nominated to collect this tax on behalf of government. While not opposing the overall thrust of the policy, our Council lobbied hard with others to get the rural contribution down to a fairer proportion and for our expenses to be covered for collecting the levy.

Corangamite has a proud history of taking a regional view and our support of the Great South Coast Group (GSCG) has continued during this term. Corangamite chaired the Group for the first four years of its existence, as well as providing executive support and ensuring the Group would be a strong voice for the South West. We helped advocate for a new Cancer Centre in the South West through Peter's Project, and made a considerable financial commitment on behalf of our residents. To this day, we continue to maintain a strong presence on the Great South Coast Group, whose role has become even more important given the State Government's decision to form 'Regional Partnership Groups' across Victoria to identify priority projects in regional areas as well as flag possible policy changes. Councillors are not represented on the Partnership Group, cementing the importance of our existing GSCG and the work we do for the enrichment of our region.

Council helped with the completion of a Regional Growth Plan for the South West in late 2013, mapping out what was taking place currently, what opportunities existed, and what was needed to help fulfil the potential of our region.

A \$200,000 grant for the Cobden Airport was welcomed with great excitement. Combined with local fundraising that took place over many, many years, the community finally realised the dream of achieving a sealed airstrip and lights for night landing. The facility is continuing



to increase its service to the agricultural sector, as well as becoming a tourist asset for fly-in visitors.

Later in 2013, disappointingly, South West Institute of TAFE pulled out of its education arrangements at Glenormiston College. Following on from our fears and that of the communities, the Minister for Training and Skills began the long and formal search for a replacement tenant. It has only just been announced that education will be a future focus at this site.

In February 2014, Council passed our Emergency Management Policy. This policy highlights the increasing role Council is expected to play in emergencies. It is still an evolving space and we are being guided by the expectations and cost shifting that State Government imposes upon us.

After many years of deliberating, Council this year made the stance to wind back its contribution to the local SES units over the next two budget cycles. We have continued to voice our concerns to the State Government and hold hope that they will acknowledge the importance of their state service and allocate funding accordingly.

Also back in 2014, further budget pressures were new rules and regulations imposed for the construction of cells for the Naroghid Regional Landfill. The so called Best Practice Guidelines (BEPM) took the cost from \$250,000 to \$1.25 million and since then, to today's cost of \$2.5 million. Unfortunately, there is no long term environmental advantage obtained for the Corangamite Shire.

Our CEO, Mr Andrew Mason, was unanimously reappointed in July for a further five years and the Camperdown Streetscape project was brought forward with new plans and the consultation process commenced.

Council's new Leasing Policy designed to get better value for Council owned buildings leased by outside groups was proving problematic. The Terang Op-Shop Committee was unhappy with the determined rent. The problem was eventually sorted but highlighted the balance between getting a fair return for rate payers and the not-for-profit sector that is so important in supporting our communities. Also in Terang, the Kindergarten building was proving to be too small, restrictive and dysfunctional, particularly with the introduction of further hours required for pre-schoolers. A new centre was proposed, combining child health services, playgroup, parents groups, family support services, community meeting area and space for visiting early year's services and professionals. This bold and innovative proposal became a reality when Council received a \$776,000 State Government grant to combine with our budget allocation of \$1.15 million and \$14,000 raised by the Terang Kindergarten Committee. Terang Children's Centre officially opened in April 2016 and the \$1.94 million project was a real highlight for this Council as well as the Terang community.

The November 2014 State election 'Wish List' was not supported by promises from the new Labor State Government, and along with the new policy of 'rate capping', the Local Government sector continued face budgetary pressure. Budget 2015-2016 was conservative and responsible in such a tight economic climate. Council committed to paying off debt, putting money aside for landfill rehabilitation and future superannuation calls, as well as maintaining services and further investment into our roads.

Our 'Building Stronger Corangamite Communities Program' has continued throughout this council term and has proved to be very popular across our towns. One of the new programs listed as a high priority by our communities for this term of council has been the 'Retail Façade Improvement Program'. This program encourages landlords to invest in the



appearance of their retail outlets. The first round in 2015 was highly successful and oversubscribed. As a result of the program, there has been a remarkable difference within some of our towns with more exciting projects being supported with this budget.

A combined road sealing contract with Warrnambool City Council was a good example of things to come with shared services. The contract has led to a better than expected outcome and we were able to bring some projects forward because of lower unit costs.

At the November 2015 Council meeting Corangamite Council elected a new Mayor, Councillor Jo Beard.

The New Year began with the long awaited news the Terang township was finally set to receive natural gas. This was a huge boost not only for residents who had advocated for many years, but also for industry within the town.

Timboon Ice Creamery had mouths watering with the announcement of their successful funding to build a brand new factory/cafe. This will provide another reason for people to visit Timboon and sample our region's local produce.

This current year's budget was one of our toughest yet. We committed further funding to our local road network, including bridges and drainage, \$800,000 towards parks, open space and town improvements as well as balancing the desired services within our communities. This was our first budget that included a 2.5% rate cap. We worked hard together to make savings of \$500,000, however this did come at the detriment of certain projects across the board.

In March, we partnered with fellow Great South Coast councils to advocate for the retention of tertiary education in the South West following Deakin University's proposal to cease operating at its Warrnambool campus. After a long drawn-out process, people power prevailed, and six months on, Deakin has committed to a future here in the South West. Whilst on the topic of education, Beyond the Bell has recently received much needed funding to help this region address low attainment levels for Year 12 or equivalent. The South West region has data that reflects we are significantly below the state average in this area. Council continues to support this project and is actively involved in our local action group that brings various stakeholders together to collectively make a difference.

In terms of the VicRoads arterial road network within the Corangamite Shire, much research has been collated within affected industry to reinforce the advocacy we are continuing for improved and safer roads. A different approach is being signalled as previous efforts have gone unnoticed. This is an ongoing endeavour that our communities expect and deserve more from the State Government. Their road network is a mess and continues to be the number one issue not only for us, but also for our residents.

The recent rainfalls in September have caused even further havoc across our region, especially for roads. Thankfully the Skipton township was spared the same disaster they endured only five years ago. Rising flood waters reached the same levels as 2010, however the damages were less significant thanks to the flood mitigation works carried out within the town's drainage system. This has certainly been a real positive for Council and the Skipton community.

It's funny, Local Government is challenging yet rewarding at the same time. Representing our communities on Corangamite Shire Council is a privilege. It is a privilege we will never take for granted and serving as Mayor is a true honour.



We have both had an incredible four years alongside our wonderful team. A team of people who are supportive, innovative, honest, intelligent, sensible, committed, and best of all, caring. Truly caring to those around them and motivated to make a difference. Our staff are inspiring to work with and we wish to thank them for all their support and expertise over the years. The positive culture within this Council is infectious. It is credit to both staff and Councillors that this organisation is held in such high esteem amongst peers.

Information only.



7. COMMITTEE REPORTS

7.1 Audit Committee Report

Author: David Rae, Director Corporate and Community Services

File No: D16/644

Previous Council Reference: 26 July 2016, Item 8.1

Declaration

Chief Executive Officer - Andrew Mason

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

Author - David Rae

In providing this advice to Council as the Director Corporate and Community Services, I have no interests to disclose in this report.

Summary

This report provides Council with a summary of business considered at the 8 September 2016 meeting of the Audit Committee.

Introduction

The Audit Committee (the Committee) is an independent advisory committee to Council. The primary objective of the Committee is to assist Council in the effective conduct of its responsibilities for financial reporting, management of risk, maintaining a reliable system of internal controls and facilitating the organisation's ethical development.

Issues

Attendees at the Committee meeting were as follows:

Councillors: Cr Ruth Gstrein, Cr Chris O'Connor, Cr Neil Trotter, Cr Jo

Beard (ex officio member)

Independent Members: Nancy Johnson (Chairperson)

Andrew Jeffers Colin Hayman

Officers: Andrew Mason, Chief Executive Officer

Brooke Love, Director Works and Services

David Rae, Director Corporate and Community Services

Adam Taylor, Manager Finance

Guests: Andrew Zavitsanos, Crowe Horwath (Internal Auditor)

Chris Kol, Coffey Hunt (Victorian Auditor General's Office

Agent)

Declaration of Conflict of Interest: Andrew Jeffers declared an indirect conflict with agenda

item 6.5, 2015-2016 Procurement Summary.



The Committee considered the following matters at the meeting:

- 2015-2016 Financial Statements and Performance Statement
- 2015-2016 Draft Management Letter
- 2015-2016 Procurement Summary
- Fraud Control Plan Annual Review
- Strategic Risk Profile Biannual Update
- Health and Safety Management System Review
- Finance Report for period ending 31 May 2016.

Policy and Legislative Context

Reporting of the Audit Committee's activities is consistent with the Committee's Charter and the following commitments in the 2013-2017 Council Plan:

Council will demonstrate high levels of ethical behaviour and corporate governance standards. We will make budgetary decisions that are reflective of our financial circumstances. We will advocate for and with the community to achieve outcomes.

Model contemporary standards of corporate governance and professional standards.

Financial and Resource Implications

There are no financial and resource implications as a consequence of this report.

Conclusion

The next meeting of the Audit Committee is scheduled for December 2016 and a report on that meeting will be presented at the January 2017 Council meeting.

Information only.



7.2 Cobden Aerodrome Committee of Management 2016

Author: Lyle Tune, Manager Works

File No: D16/664

Previous Council Reference: Nil

Declaration

Chief Executive Officer - Andrew Mason

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

Author - Lyle Tune

In providing this advice to Council as the Manager Works, I have no interests to disclose in this report.

Summary

This report seeks Council endorsement of the nominated Committee of Management for the Cobden Aerodrome for 2016-2017.

Introduction

The Cobden Aerodrome Committee of Management manages the Cobden Aerodrome on behalf of Council.

The Committee consists of a broad representation of community members to ensure that the Aerodrome is managed in a manner that will provide most benefit to the community.

Council appoints two Councillor Representatives to the Committee with voting rights and a Council officer (currently Manager Works) to act as Executive Officer to the Committee. The Executive Officer does not have voting rights.

Issues

The Annual General Meeting of the Cobden Aerodrome Committee of Management was held on 5 October 2016 in the Cobden Civic Hall at 6.30 pm.

Representatives are elected from the following organisations:

- Council Representative two positions (as appointed by Council)
- Community Representative six positions
- Cobden Hospital Representative one position
- Cobden Aero Club Representative one position
- Progressing Cobden Representative one position
- Industry Representative one position.



Members of the Committee hold office for a term of three years. Re-election of positions on the Committee is staged on a three year cycle, as detailed in the Cobden Aerodrome Development Plan 2006-2009, and as follows:

Year 2016- 2017	1	2 x Community Representatives 1 x Aero Club Representative
Year 2017- 2018	2	2 x Community Representatives 1 x Progressing Cobden
Year 2018- 2019	3	2 x Community Representatives 1 x Industry Representative 1 x Cobden Hospital Representative

In 2016-2017, two Community Representative positions were vacated (the Aero Club Representative position has been held over until next year). These positions were held by Gary Evans and Garth McLennan.

Two nominations were received for election to the vacant Community Representative positions. The two Community Representatives nominated and re-elected were Gary Evans and Garth McLennan. .

The Committee's membership is now nominated as follows:

Organisation	Representative	Elected
Community	Gary Evans	2016-2017
Community	Garth McLennan	2016-2017
Community	Philip Robertson	2015-2016
Community	Lew Matthews	2015-2016
Community	Des Pekin	2014-2015
Community	Les Mulholland	2014-2015
Aero Club representative	Bill Woodmason	2015-2016
Cobden Hospital	Alma MacDonald	2015-2016
Progressing Cobden	Eunice Dawe	2015-2016
Industry	Warren Ponting	2015-2016
Councillor	Council Appointed	
Councillor	Council Appointed	
Council (Non voting Executive Officer)	Works Manager (Lyle Tune)	Council Appointed

Policy and Legislative Context

The Cobden Aerodrome Committee of Management is a special committee of Council and has delegated decision making responsibilities under Section 86 of the *Local Government Act 1989*. Election of committee members is conducted in accordance with the Instrument of Delegation.

Committees of management are supported by the Council Plan 2013-2017 commitments:

Provide and advocate for a range of services, facilities and support to our people to enable them to fully engage and participate in the community.

Plan for and deliver improved asset capacity to meet future needs.



Internal / External Consultation

A notice of the Annual General Meeting and committee vacancies was advertised in the Warrnambool Standard on 24 September and the Cobden Timboon Coast Times on 28 September 2016.

Financial and Resource Implications

The Committee operates within an annual budget allocation of \$15,785 (2016-2017) and identifies projects for consideration by Council as a part of the budget development process.

Options

Council may appoint the nominated members for the forthcoming year or reject the recommendation and request an alternate Committee membership.

Conclusion

The Committee membership will enable the continued active management and operation of the Cobden Aerodrome.

RECOMMENDATION

That Council appoints the Committee of Management for the Cobden Aerodrome Committee of Management 2016-2017 as follows:

Organisation	Representative
Community	Gary Evans
Community	Garth McLennan
Community	Philip Robertson
Community	Lew Matthews
Community	Des Pekin
Community	Les Mulholland
Aero Club representative	Bill Woodmason
Cobden Hospital	Alma MacDonald
Progressing Cobden	Eunice Dawe
Industry	Warren Ponting
Councillor	To be appointed by Council
Councillor	To be appointed by Council
Council (Non voting Executive Officer)	Works Manager (Lyle Tune)
Office Bearers	
Chairperson	Des Pekin
Vice Chairperson	Bill Woodmason



8. INFORMATION BULLETIN

Nil.



9. PLANNING REPORTS

Nil.



10. OFFICERS' REPORTS

10.1 Annual Report 2015-2016

Author: Andrew Mason, Chief Executive Officer

File No: D16/650

Previous Council Reference: Nil

Declaration

Chief Executive Officer – Andrew Mason

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

Summary

This report provides information regarding the 2015-2016 Annual Report which is attached under separate cover for Council consideration and discussion.

Introduction

Council is required to prepare and circulate an annual report for each financial year based on requirements in the *Local Government Act 1989* (the Act) and *Local Government (Planning and Reporting) Regulations 2014.*

An electronic copy of the Annual Report, including a report of operations, audited performance statement and audited financial statements for the year ending June 2016 was sent to the Minister for Local Government by 30 September 2016, as required by the Act. Copies of the Annual Report are available to the public at the Civic Centre and via Council's website at www.corangamite.vic.gov.au.

Issues

The Annual Report details Council's activities throughout the previous financial year. It contains relevant reporting data to demonstrate how Council performed against the Council Plan 2013-2017, Annual Plan and Budget for 2015-2016. It includes mandatory legislative reporting requirements, including the Local Government Performance Reporting Framework indicators, and also contains an overview of the highlights, challenges and future challenges for Corangamite Shire, a summary of which is outlined below.

Highlights

- Opening of the Terang Children's Centre
- Opening of the Simpson Community Hub
- Completion of the Skipton Flood Mitigation project, which has recently been successful in preventing flooding of the Skipton township
- Completion of annual \$2 million road reseal program in a joint contract with Warrnambool City Council for the first time
- Expansion of road rehabilitation works with \$4.6 million funding from the Federal Government's Roads to Recovery Program
- Increase in the Community Satisfaction rating for Customer Service by three points



- Completion of annual roadside weed control program with 950 km of roadsides treated, 17 % more than 2014-2015
- Decrease in kerbside waste from 6.9 kg/household per week to 6.5 kg/household per week
- Winning the Local Government Award for Tourism at the 2015 RACV Victorian Tourism Awards.

Challenges

- Introduction of rate capping
- Reduction in milk prices affecting dairy farmers and associated industries
- Downward trend in Community Satisfaction for Local Government across Victoria
- Declining population figures from the ABS
- Further EPA restrictions on operation of Naroghid Landfill and meeting BPEM guidelines
- Condition of arterial road network in the Shire due to underfunding by the State Government
- Low recruitment for Family Day Care and loss of existing educators
- Decrease in animal registrations.

Future Challenges

- Review of the Local Government Act 1989
- Development of a new Council Plan
- Mobile Child Care transition to Approved Services under the National Quality Framework
- Works to replace Castle Carey Road Bridge
- Negotiation of a sustainable Enterprise Bargaining Agreement
- Development of a design for the Port Campbell Streetscape upgrade
- Finish of Cell 14A and capping of Cells 11 and 12 at the Naroghid Landfill
- Work with Parks Victoria to implement Shipwreck Coast Master Plan.

Policy and Legislative Context

Preparation of the Annual Report and reporting to the community is consistent with sections 131, 132 and 133 of the *Local Government Act 1989*, which requires Council to prepare an annual report containing the relevant statutory reporting data and submit the report to the Minister for Local Government within three months of the end of the financial year, in addition to making the report available to the public. The *Local Government (Planning and Reporting) Regulations 2014*, which details the reporting requirements, were also followed when preparing the report.

Under Section 134 of the Act, Council is required to consider the Annual Report in a meeting open to the public after the report has been submitted to the Minister and made available to the public.

Preparation and discussion of the Annual Report 2015-2016 at a public meeting is also consistent with the Council Plan 2013-2017 which states:

Council will model contemporary standards of corporate governance and professional standards.



Internal / External Consultation

A public notice was placed in local newspapers to advise the public that the Annual Report for 2015-2016 has been prepared and will be considered by Council at the October ordinary Council meeting.

The Annual Report has been prepared in consultation with managers, senior officers, other staff and Councillors.

Council has given in-principle approval to the Performance Statement and Annual Financial Statements for the year ending June 2016 and endorsed Councillors Gstrein and Trotter to certify the statements in their final form. Council's Audit Committee has also been consulted.

Financial and Resource Implications

Preparation, design and publication of the 2015-2016 Annual Report, including CDs containing the Performance Statement and Annual Financial Statements, is achieved through existing budget allocations.

Conclusion

The Annual Report 2015-2016 provides a comprehensive overview and analysis of the wide range of services and projects undertaken by Council in 2015-2016 and reports on Council's performance results measured against the Council Plan, Annual Action Plan, Budget and Prescribed Performance Indicators.

Councillors, staff, committee members, volunteers and community partners are commended for their contribution towards Council's achievements during 2015-2016.

This report recommends that Council considers the 2015-2016 Annual Report.

RECOMMENDATION

That Council considers the 2015-2016 Annual Report.

Attachments

1. 2015-2016 Annual Report – Under Separate Cover



10.2 Finance Report

Author: Adam Taylor, Manager Finance

File No: D16/634

Previous Council Reference: Nil

Declaration

Chief Executive Officer - Andrew Mason

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

Author - Adam Taylor

In providing this advice to Council as the Manager Finance, I have no interests to disclose in this report.

Summary

To note Council's current financial position as at 30 September 2016 and to approve changes to the 2016-2017 Adopted Budget for carry forward budget items that have not been completed in 2015-2016.

Introduction

Council adopted the 2016-2017 Budget at a special Council meeting in June 2016. Since then a number of 2015-2016 projects have been identified as incomplete, requiring remaining budgets to be carried forward to the 2016-2017 financial year. This report is seeking approval of listed carry forward budget items. An updated 2016-2017 budget forecast position is also provided including commentary on Council's financial performance as at 30 September 2016.

Issues

Budget Variations

Council's target "cash position" is \$5 million or greater on an annual basis. The "cash position" as at 30 June 2016 was \$11.59 million, which was primarily due to incomplete capital works and non-recurrent projects and to a lesser extent a favourable result to the adjusted forecast. The higher than forecast "cash position" as at 30 June 2016 will fund the carry forward budget adjustment included in this report. A summary of the forecast 30 June 2017 "cash position" after the inclusion of the carry forward adjustments is as follows:

"Cash position" as at 30 June 2016 \$11.59 million 2016-2017 adopted Surplus/(Deficit) (\$1.63) million 2015-2016 Carry forward adjustments (\$2.51) million Forecast "cash position" as at 30 June 2017 \$7.45 million



After adjusting for carry forward and forecast adjustment budget items of \$2.51 million, the forecast "cash position" of \$7.57 million is within the target range of \$5 million or greater. A summary of the total carry forward adjustments are as follows.

Department carry forwards	\$53,325
Capital Project carry forwards	\$1,216,537
Recurrent Operating Projects carry forwards	\$715,471
Non Recurrent Operating Projects carry forwards	\$523,193
Total Carry Forwards	\$2,508,526

Council's 2016-2017 adopted budget is a "cash" deficit of \$1,632,118. As a result of the carry forwards, Council's operating "cash" result is forecast to be a deficit of \$4,140,645. No further amendments to the budget are proposed. A detailed listing of the operating and capital income carry forwards is contained in the attached report.

2016-2017 Forecast "cash" Surplus/(Deficit)	(\$4,140,645)
2015-2016 carry forwards (net)	(\$2,508,526)
2016-2017 adopted Surplus/(Deficit)	(\$1,632,118)

Financial Performance

Council's financial performance for 2016-2017 is on target with a year to date favourable cash variance of \$713,011 compared to budget. Main contributors to the better than forecast result as at 30 September are:

- Recurrent operations are \$510,458 favourable to budget as a result of timing and forecasting differences.
- Project expenditure is \$149,566 favourable to budget due to grants received earlier than budgeted. These income differences are offset by expenditure incurred as a result of the floods in September.
- Capital expenditure is \$122,578 unfavourable to budget mainly due to gravel resheeting program being ahead of budget.
- Rate Income is \$70,579 ahead of budget due to supplementary rates.
- The remaining variations are associated with timing differences for loans and reserve transfers.

Policy and Legislative Context

The report meets Council's requirements for reporting under the *Local Government Act* 1989 and is in accordance with its Council Plan 2013-2017 commitment that:

Council will demonstrate high levels of ethical behaviour and corporate governance standards. We will make budgetary decisions that are reflective of our financial circumstances. We will advocate for and with the community to achieve outcomes.

Internal / External Consultation

The report has been prepared in consultation with relevant department managers and has been reviewed by the Senior Officer Group. As there are no changes to rates or charges and no proposed new borrowings, the forecast budget is not required to be publicly advertised.

Financial and Resource Implications

The report indicates that Council's forecast financial position at 30 June 2017 will differ from the adopted Budget predominantly due to the carried forward 2015-2016 budget items.



The purpose of the carry forward review is to identify specific commitments from the 2015-2016 financial year, and make a budget allowance for the completion of committed capital and non-recurrent projects up to remaining 2015-2016 unspent budgets. The review also identifies where grant funds have been received late in the 2015-2016 financial year which require unbudgeted specific expenditure in 2016-2017 to fulfil the grant requirements. Additionally, the review identified where expenditure or income for a 2016-2017 budget item occurred, or was received in 2015-2016. In this situation a reduction of the 2016-2017 budget allocation is proposed.

Options

Council can choose to:

- 1. Accept the adjustments to the 2016-2017 forecast budget which include 2015-2016 carry forwards.
- 2. Not accept the adjustments to the 2016-2017 forecast budget.

It is important to note that if Council chooses not to accept the adjustments, the listed 2015-2016 carried forward committed capital and non-recurrent projects will not be able to be completed unless 2016-2017 budgeted commitments are rationalised.

Conclusion

Council's financial performance for 2016-2017 remains on target. The year to date cash variance of \$713,011 is favourable compared to budget, this is primarily due to timing issues. After the proposed carry forward adjustments of \$2.51 million, Council's "cash position" will remain within the target range of \$5 million or greater due to the favourable 2015-2016 "cash" result when compared to the 2015-2016 adjusted forecast.

RECOMMENDATION

That Council approves the forecast budget for 2016-2017, which includes 2015-2016 carry forward budget items as presented.

Attachments

1. Quarterly Financial Performance Report September 2016





Council Financial Performance Report September 2016



Table of Contents

1. Performance Summary	
2. Cash Budget	
3. Recurrent Operations	

- 4. Projects
- Capital
- 6. Project Delivery
- 7. Investments
- 8. Outstanding Debtors
- 9. Purchasing and Procurement

Appendix

Detailed Reports - Financial Statements

- 1. Balance Sheet for period ended 30 September 2016
- 2. Income Statement for period ended 30 September 2016
- 3. Cash Flow Statement for period ended 30 September 2016



Quarterly Financial Performance Report

For the period 1 July to 30 September

Synopsis

The purpose of this report is to provide Council an update and commentary on the financial performance of Council's operations on a quarterly basis.

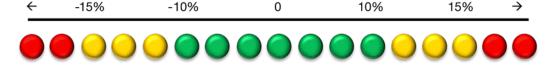
Definitions

- Adopted Budget: represents the Budget adopted by Council in June.
- Reviewed Budget: the Adopted Budget adjusted for approved budget amendments through either a Carry-forward Budget Review of Mid-Year Budget review.
- Forecast Budget: most recent estimated financial position including impact of proposed budget amendments.
- Positive amounts: represents income, contribution to Council or favourable variation.
- Negative amounts: represents expenditure, cost to Council or unfavourable variation. NB: Some sections in this report show expenditure as positive numbers. Where this occurs they are grouped as "expenditure" or "expenses".

Notes to the report

Variance indicator thresholds

The following tolerances are used on all reports represented by traffic light indicator





1. Performance Summary

Surplus/(Deficit) at end of year 6,013,065 6,013,065 7,453,355

	o oum	· y					
	Adopted Budget	Reviewed Budget	Forecast Budget	YTD Budget	YTD Actuals	YTD Variar fav/(unfa	
	Buaget	Budget	Buaget	Buaget	Actuals	\$	v) %
Recurrent Operations	(9.869.374)	(9,869,374)	(10,638,170)	(2.851,197)	(2.340,739)	510,458	18% 🔘
Rate Income	20,062,190	20,062,190	20,062,190	20,068,244	20,138,823	70,579	0%
Net Loans	(1,097,134)	(1,097,134)	(1,097,134)	(274,283)	(234,226)	40,058	(15%) 🔵
Projects	(1,383,000)	(1,383,000)	(1,906,193)	(324,104)	(174,537)	149,566	46% 🔘
Capital	(8,810,100)	(8,810,100)	(10,026,637)	(658,328)	(780,906)	(122,578)	(19%) 🔘
Proceeds from sale of property,							
infrastructure, plant & equi	874,300	874,300	874,300	126,500	191,644	65,144	51% 🔘
External Loan Funds	18,972	18,972	18,972	29,743	(216)	(29,959)	(101%) 🔘
Reserve Transfers	(1,427,972)	(1,427,972)	(1,427,972)	(29,743)	0	29,743	(100%) 🔘
Surplus/(Deficit)	(1,632,118)	(1,632,118)	(4,140,645)	16,086,832	16,799,843	713,011	4%
Surplus/(Deficit) B/forward	7,645,183	7,645,183	11,594,000				

Note: Figures in brackets indicate cost to Council Unfavourable variances shown in brackets YTD Budget vs Actual 500,000 (500,000) (1,000,000) (1,500,000) ■ YTD Budget ■ YTD Actuals (2,000,000) (2,500,000) (3,000,000) (3,500,000) Proceeds from sale of Reserve Transfers property, infrastructure, plant & equi Recurrent Operations Net Loans Projects Capital

Key Perfomance Indicators	Adopted Budget	Reviewed Budget	Forecast Budget	YTD Actuals	Trend
Underlying Result (VAGO) (Total operating result/Total revenue)	8.1%	8.1%	5.9%	71.6%	1
Working capital ratio (current assets/Current liabilites)	242.4%	242.4%	203.0%	606.4%	(*)
Self-financing (cash generated from operating activities/Revenue)	30.3%	30.3%	29.8%	3.1%	1
Indebtedness (non-current liabilities/Own source revenue)	5.2%	5.2%	5.2%	9.0%	\
Debt commitment ratio (interest and loan repayments as a % of rate revenue)	5.5%	5.5%	5.5%	1.2%	•

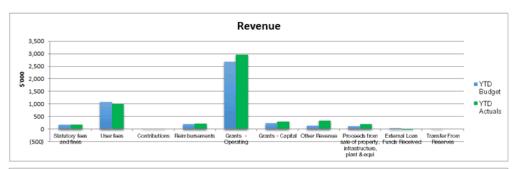


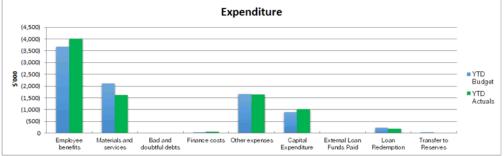
2. Cash Budget

	Adopted Budget	Reviewed Budget	Forecast Budget	YTD Budget	YTD Actuals	YTD Vari fav/(unf \$	
REVENUE							
Rates and charges	20,062,190	20,062,190	20,062,190	20,068,244	20,138,823	70,579	0%
Statutory fees and fines	189,450	189,450	189,450	181,193	181,950	758	0%
User fees	5,356,998	5,356,998	5,356,998	1,076,533	1,002,735	(73,798)	(7%)
Contributions	49,793	49,793	254,468	7,000	7,500	500	7%
Reimbursements	897,361	897,361	897,361	188,110	226,812	38,702	21%
Grants - Operating	9,904,940	9,904,940	10,071,811	2,683,805	2,954,606	270,800	10%
Grants - Capital	4,730,000	4,730,000	5,187,000	240,000	287,739	47,739	20%
Other Revenue	454,193	454,193	454,193	134,207	330,723	196,517	146%
Proceeds from sale of property,							
nfrastructure, plant & equi	874,300	874,300	874,300	126,500	191,644	65,144	51%
External Loan Funds Received	118,972	118,972	118,972	29,743	(216)	(29,959)	(101%)
Transfer From Reserves	175,000	175,000	175,000	0	0	0	0%
Total Revenue	42,813,197	42,813,197	43,641,743	24,735,335	25,322,316	586,982	59%
EXPENDITURE	(4.4.757.000)	(4.4.757.000)	(4.4.000.440)	(0.000.40.4)	(4.000.504)	(0.0.4.0.07)	(0.0()
Employee benefits	(14,757,699)	(14,757,699)	(14,869,446)	(3,668,494)	(4,002,501)	(334,007)	(9%)
Materials and services	(10,596,109)	(10,596,109)	(11,503,302)	(2,119,707)	(1,627,073)	492,634	23%
Bad and doubtful debts	(2,000)	(2,000)	(2,000)	0	(1,392)	(1,392)	(0%)
Finance costs	(139,732)	(139,732)	(139,732)	(34,933)	(52,163)	(17,230)	(49%)
Other expenses	(3,279,902)	(3,279,902)	(3,772,498)	(1,657,948)	(1,634,876)	23,072	1%
Capital Expenditure External Loan Funds Paid	(13,009,500)	(13,009,500)	(14,835,037)	(898,328)	(1,022,406)	(124,078)	(14%)
	(100,000)	(100,000)	(100,000)		(400,000)	0	(0%)
Loan Redemption Transfer to Reserves	(957,402)	(957,402)	(957,402)	(239,351)	(182,062)	57,288	24%
ranster to Heservés	(1,602,972)	(1,602,972)	(1,602,972)	(29,743)	0	29,743	100%
Total Expenditure	(44,445,316)	(44,445,316)	(47,782,388)	(8,648,503)	(8,522,473)	126,030	(19%)
Surplus/(Deficit)	(1,632,118)	(1,632,118)	(4,140,645)	16,086,832	16,799,843	713,011	4%

Note: Figures in brackets indicate cost to Council

Unfavourable variances shown in brackets







3. Recurrent Operations

	Adopted Budget	Reviewed Budget	Forecast Budget	YTD Budget	YTD Actuals	YTD Variance fav/(unfav)	
						\$	%
Recurrent Operations							
Revenue							
Corporate and Community Services	12,537,612	12,537,612	12,484,287	3,192,131	3,583,729	391,598	12%
Executive Office	31,400	31,400	31,400	1,756	1,015	(741)	(42%)
Sustainability Development	5,604,368	5,604,368	5,604,368	1,091,230	911,690	(179,541)	(16%)
Works and Services	6,908,240	6,908,240	6,908,240	2,216,287	2,031,955	(184,332)	(8%)
Revenue Total	25,081,620	25,081,620	25,028,295	6,501,403	6,528,388	26,985	0%
Expenses							
Corporate and Community Services	8,846,673	8,846,673	8,937,684	2,784,960	2,830,481	(45,521)	(1%)
Executive Office	2,326,717	2,326,717	2,538,614	617,620	676,527	(58,908)	(10%)
Sustainability Development	9,444,760	9,444,760	9,833,813	1,967,395	1,693,889	273,506	14%
Works and Services	14,332,845	14,332,845	14,356,355	3,982,625	3,668,230	314,395	8%
Expenses Total	34,950,994	34,950,994	35,666,465	9,352,600	8,869,127	483,473	5%
Recurrent Operations Total	9,869,374	9,869,374	10,638,170	2,851,197	2,340,739	510,458	18%







Comments:

Recurrent Revenue is \$27,000 ahead of the year to date budget.

- Investment Income is \$196,000 above year to date due to phasing of the budget.
- Landfill revenue \$116,000 below year to date budget.
- SES Funding \$52,000 below budget as the state government has yet to pay operating grants.
- South West Alliance income is \$75,000 below year to date budget.

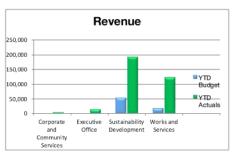
Recurrent expenditure is \$483,000 below the year to date budget.

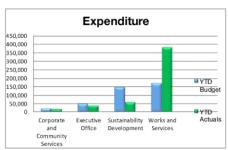
- Kerbside waste contract \$125,000 below year to date budget due to phasing
- Leachate Dam & Cell Construction at Landfill \$72,000 below budget due to inclement weather delaying works.
- SES Contribution \$77,000 below budget due to operating grant not yet being received.
- Fleet costs are \$479,000 below budget due to an error in budget phasing.

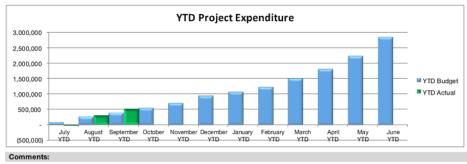


4. Projects

	Adoted Budget	Reviewed Budget	Forecast Budget	YTD Budget	YTD Actuals	YTD Var fav/(un	
						\$	%
Projects							
Revenue							
Corporate and Community Services	0	0	0	0	5,000	5,000	0%
Executive Office	0	0	3,000	0	15,000	15,000	0%
Sustainability Development	157,690	157,690	271,190	54,190	193,845	139,655	258%
Works and Services	548,000	548,000	704,371	18,000	124,188	106,188	590%
Revenue Total	705,690	705,690	978,561	72,190	338,033	265,843	368%
Expenses							
Corporate and Community Services	197,000	197,000	249,269	22,291	20,596	1,695	8%
Executive Office	138,000	138,000	190,770	51,250	43,418	7,832	15%
Sustainability Development	653,190	653,190	1,073,350	149,621	62,581	87,040	58%
Works and Services	1,070,500	1,070,500	1,341,365	173,132	385,975	(212,843)	(123%)
Expenses Total	2,058,690	2,058,690	2,854,754	396,294	512,570	(116,277)	(29%)
Projects Total	1,353,000	1,353,000	1,876,193	324,104	174,537	149,566	46%







Project Revenue is \$265,000 above the year to date budget.

- \$134,000 grant for waste management innovation was received earlier than anticipated
- \$81,000 grant relating to the Cobden fitness centre was receipted through council and paid to the centre
- \$25,000 received for South West Alliance emergency call outs due to flood events.

Project expenditure is \$116,000 above the year to date budget.

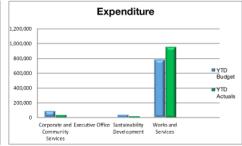
- \$151,000 relates to expenditure on flood recovery which was not budgeted. Most of these
 expenses will be recovered.
- \$81,000 relates to the Cobden fitness centre grant as mentioned above.
- A number of other projects had been budgeted to be completed but have not yet been finalised

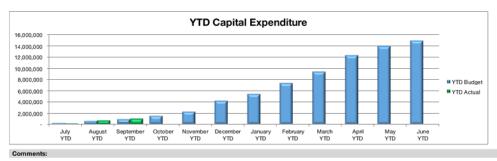


5. Capital

	Adopted Budget	Reviewed Budget	Forecast Budget	YTD Budget	YTD Actuals	YTD Varia fav/(unfa	iv)
						\$	%
Capital							
Revenue							
Executive Office	0	0	26,000	0	0	(0)	0% (
Works and Services	4,199,400	4,199,400	4,782,400	240,000	241,500	1,500	1% (
Revenue Total	4,199,400	4,199,400	4,808,400	240,000	241,500	1,500	1%
Expenses							
Corporate and Community Services	107,500	107,500	397,565	85,442	39,841	45,601	53% (
Executive Office	10,000	10,000	163,900	0	0	0	0% (
Sustainability Development	110,500	110,500	132,500	32,500	23,157	9,343	29% (
Works and Services	12,781,500	12,781,500	14,141,072	780,386	959,407	(179,021)	(23%)
Expenses Total	13,009,500	13,009,500	14,835,037	898,328	1,022,406	(124,078)	(14%)
Capital Total	8,810,100	8,810,100	10,026,637	658,328	780,906	(122,578)	(19%)







Capital Income: The year to date capital income is in line with the current budget.

Capital expenditure is \$124,000 above the year to date budget.

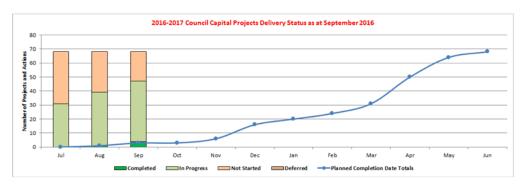
- Gravel resheeting currently \$340,000 over budget due to phasing of the budget.
- Equipment purchases below budget by \$333,000. All large equipment purchases will need to wait until after caretaker period has finished.
- A number of other smaller differences make up the result.



6. Project delivery

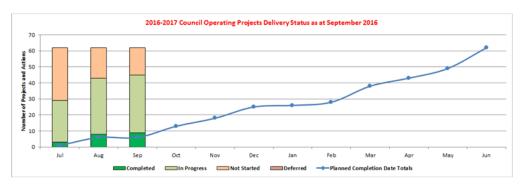
The graphs and tables below provide an overview of the status of Council's capital and operating projects for the reporting period. As reflected in the financial reports, project delivery is on target at the end of the reporting period.

Capital Projects



Directorate Council	Jul	Aug	Sep	0ct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Project Capital Projects												
Not Started	37	29	21	0	0	0	0	0	0	0	0	-0
In Progress	31	38	43	0	0	0	0	0	0	0	0	0
Completed	0	1	4	0	0	0	0	0	0	0	0	0
Deferred	0	0	0	- 0	0	0	0	0	0	0	0	-0
Unfunded	0	0	0	0	0	0	0	0	0	0	0	0
Total	68	68	68	0	0	0	0	0	0	0	0	0
Planned Completion Date Totals	0	1	3	3	6	16	20	24	31	50	64	68

Operating Projects



Directorate	Council	Jul	Aug	Sep	0ct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Project	Operating Projects												
Not Started		33	19	17	0	0	0	0	0	0	0	0	0
In Progress		26	35	36	0	0	0	0	0	0	0	0	-0
Completed		3	8	9	0	0	0	0	0	0	0	0	-0
Deferred		0	0	0	0	0	0	0	0	0	0	0	0
Unfunded		0	0	0	0	0	0	0	0	0	0	0	-0
Total		62	62	62	0	0	0	0	0	0	0	0	0
Planned Com	pletion Date Totals	1	6	6	13	18	25	26	28	38	43	49	62



7. Investments



The above graph shows the 2015-2016 total investments as a comparative line and categorises current year investments by term. Term deposits are comparatively lower than this time last year as a result of grants paid in advance in the prior year.



8. Outstanding Debtors

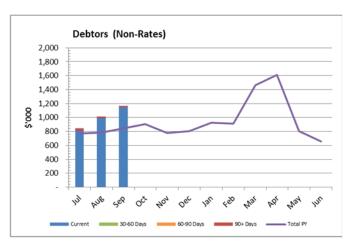
Rate Debtors

The below graph shows the total outstanding debt from the 2015-2016 financial year as a comparative line with the stacked bar graph showing the current year outstanding rates, categorised as current, current year overdue and prior year overdue. In this period there is no current year overdue rates.



Rates are raised in August and the first instalment is due on 30 September, the second instalment 30 November, the third instalment 15 February and the final instalment 15 May. Rates debt relating to prior years is slowly reducing as payment arrangements are followed and collection through external collection agencies pursued. The overdue debt has profiled similarly to the previous financial year.

Sundry Debtors

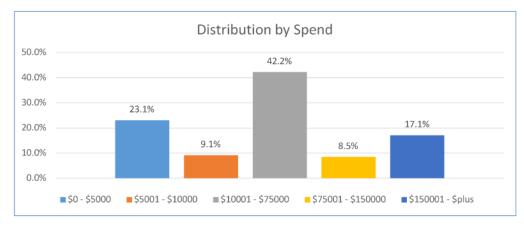


Sundry Debtors are showing a higher total amount owing than the same period last year. There are a small number of large debtors who had not paid at 30 September and these debtors are being followed up to ensure payments are made.



9. Purchasing and Procurement

The graph below details Council's procurement activity for the reporting period by spend and volume. The top graph details the cumulative expenditure by value whilst the bottom graphs details the cumulative transactions by volume. For example 91.6% of transactions for the period were for a value of \$5,000 or less with a cumulative value representing 23.1% of total procurement.







Budget Variations

Carry forwards

1,410,337	1,825,537 (009,000)	lotal capital Projects carry Forward
5,442 Unexpended grant income still to be acquitted. Projects commenced in 15-16 and will be completed in 16-17		Kindergarten Minor Refurbishment Grants
30,000 Works to be carried out 2016-2017.	30,000	Upgrade to electronic wiring for Elms Automated Watering Sys
15,000 Warks completed in June/July, invoice to follow.	15,000	Civic Centre Old Chambers Balcony
7,756 Complete works in July 2016.	7,756	Lismore Depot - Office Renewal
54,830 Carry forward, coupled with budget allocation in 2016-2017 to complete project.	54,830	Camperdown Clocktower Face Renewal
26,330 Warks completed in June/July, invoice to follow.	26,330	Camperdown Court House - Roof & Box Guttering
50,000 Project to be delivered in 2016-2017	50,000	Port Campbell - Design
93,823 Remaining budget to be made available for Final elements (plantings) and Streetscape Design	93,823	Port Campbell - Emergency Works
60,000 To cover de sign works	60,000	Castle Carey Bridge (B025) Realignment Stage 1
33,002 Works deferred to 2016-2017 due to adverse weather	33,002	McKinnon Street, Cobden-Terang Rd to Ewing St, Terang
22,000 Project to be finalised in early 2016-2017	22,000	Port Campbell Transfer Station Wall & Infrastructure Renewal
93,650 Website to be delivered in late 2016	93,650	New Website
17,000 Further GIS integration work will be required for Defect Inspections.	17,000	TechnologyOne/GIS integration
7,000 Implementation of CDIS deferred until July 2016	7,000	iPads for Maternal & Child Health nurses
42,500 eServices have been configured but not yet implemented on web site.	42,500	TechOne eServices modules
22,000 Special Charge Scheme process for footpath to occur in 2016-2017	31,000 (9,000)	Footpath (SCS) Tregea St, Morris St to Cairns St Port Campbell
70,000 Special Charge Scheme process for footpath to occur in 2016-2017	100,000 (30,000)	Footpath (SCS) Swanston St Terang Lyons to Galloway St South Side
(221,678) Project continuing in 2016-2017	228,322 (450,000)	Timboon - Construction
24,000 Implementation of Mobility held-over	24,000	Mobility Salution
15,000 Project to be completed in September/October	15,000	Public Art - Town 4
7,525 As part of TAC funding requirement, upgrade of Bicycle Strategy to be done by Dec 2016	14,525 (7,000)	Bicycle Strategy Implementation
7,000 Go-live has been deferred until after auditors sign-off on revaluation.	7,000	TechnologyOne Assetic Integration - Technology One
17,000 Further implementation expenses for OneBI are expected before full deployment.	17,000	Corporate Information System
61,283 Special Charge Scheme process for footpath to occur in 2016-2017	88,283 (27,000)	Footpath (SCS) Adams St, Cobden, Parrot St to Clarke St, east side
31,400 Design for Bones Access Road Bridge is ongoing in 2016-2017	31,400	Bones Access Road Bridge (B084)
141,623 Project Complete. Amount carried forward for potential defects	141,623	Terang Children's Centre - Construction
50,475 Derrinallum toilet works scheduled for 2016-2017 following review	50,475	Public Toilet Upgrades - Various
14,446 Works arranged in 2015-2016, contractor not available until August 2016	14,446	Swimming Pool Upgrades
21,324 Remaining funds to made available for streetscape work extras	21,324	Timboon Streetscape
19,250 Waiting for further funding	45,250 (26,000)	Camperdown Theatre - Lighting and Sound Upgrade
60,000 Special Charge Scheme process for footpath to occur in 2016-2017	120,000 (60,000)	Footpath (SCS) Timboon-Curdlevale Road, Timboon
13,108 Remaining funds required for footpath construction from car park to Lord St	13,108	Parking Morris St Port Campbell LGIF
275, 948 Truck replacement (\$150K), sign truck (\$105K), horizontal chipper (\$20k)	275,948	Plant & Equipment Purchases
28,500 Migration of Property and Rating to CIAnywhere delayed due to unavailability of software.	28,500	Enterprise Software
		Capital Projects
53,325	0 53,325	Total Department Carry Forward
53,325 Prepaid income. Funding for 2016 calendar year was received in May 2016. 50% of this income is for the 16-17 financial year	53,325	Pre School Administration
		rtment Costs
Total Details	Expenditure Income	Type





0 715,471	715,471	Total Recurrent Operating Projects Carry Forward
3,000 Implementation of CDIS was deferred until July 2016	3,000	MACH Software
510 Carry forward for final payment in 2016-2017	510	Sustainability House FDC
20,646 Accounts still to come in	20,646	Noorat Water Quality Monitoring
227,166 Delayed due to inclement weather	227,166	Leachate Dam Construction
4,000 Carry forward for buildings audit 16-17	4,000	Building condition assessment and data conversion (Assetic)
7,327 Grant funding	7,327	Project Co-ordinator Grant
6,818 Award/grant money received for Weed App development	6,818	Roadside Weed Targeting Program
114,096 Delayed due to inclement weather	114,096	Cell Construction - Naroghid Cell 12
9,000 Works ordered not invoiced	9,000	Cobden Airstrip
10,000 Project to audit all hard court facilities to provide future direction on upgrade requirements	10,000	Various Hard-court Upgrades Cont
25,000 For leadership training and coordinator training	25,000	Organisational Training
5,581 Unexpended grant income - needs to be acquitted	5,581	Freeza Funding
12,869 Unexpended grant income - needs to be acquitted	12,869	Smiles 4 Miles - Health Program
40,561 Minor capital grant income. Unexpected income received in June 2016. Will be used to support HACC reform.	40,561	HACC Minor Capital Grant
4,000 risk assessment with auditors	4,000	Internal Auditing
13,000 Committed to Urban Enterprise for the Economic Development Strategy Update	13,000	Eco Dev Strategy Outcomes
4,263 Community Planning Town Bucket	4,263	Port Campbell Community Planning
34,186 Community Planning Town Bucket	34,186	Noorat Community Planning
2,725 Community Planning Town Bucket	2,725	Darlington Community Planning
17,726 Community Planning Town Bucket	17,726	Princetown Community Planning
18,834 Community Planning Town Bucket	18,834	Terang Community Planning
4,744 Community Planning Town Bucket	4,744	Skipton Community Planning
36,335 Community Planning Town Bucket	36,335	Camperdown Community Planning
15,552 Community Planning Town Bucket	15,552	Lismore Community Planning
13,273 Community Planning Town Bucket	13,273	Simpson Community Planning
25,825 Community Planning Town Bucket	25,825	Cobden Community Planning
21,679 Community Planning Town Bucket	21,679	Derrinallum Community Planning
16,755 Community Planning Town Bucket	16,755	Timboon Community Planning
		Recurrent Operating Projects





6	2,508,526	(828,546)	3,337,072	Total Carry Forward
3	523,193	(272,871)	796,064	Total Non Recurrent Operating Projects Carry Forward
5,000 Mobile Child Care reform has been pushed out by 12 months by the Fed govt. Will still need to spend these funds in 2016-2017.	5,000		5,000	Mobile Child Care Reform
1,000 Funds were unexpected and were received late in the year	1,000		1,000	Corangamite Youth Drug & Alcohol Program
1,500 Funds were unexpected and were received late in the year	1,500		1,500	Primary Aspirations
5,000 Awaiting letter of confirmation from community group	5,000		5,000	Dump Point Timboon
7,675 Grant carried forward	7,675		7,675	CCMA Landcare Grant 2015/2016
7,706 Grant income to be acquitted. Project has commenced and still needs to be completed in 2016-2017	7,706		7,706	Kindergarten Central Enrolment Project
679 Minor works to be made to computer display area.	679		679	Online Booking Service for VIC
13,539 ∏o be used on second round of program or businesses who have deferred in 2015-2016	13,539		13,539	Retail Area Facade Improvement Program
5,000 Project waiting on final signoff but almost complete	5,000		5,000	Update Council Promotional Material
15,000 unspent funds to support our transition to new CHSP (HACC) system and the introduction of the NDIS	15,000		15,000	Regional HACC Strategy
5,163 \$10k was received unexpectedly in June 2016. The project associated with this income is still being completed	5,163		5,163	Beyond the Bell Action Group
16,000 The review of Contract Management was deferred due to other commitments	16,000		16,000	TechOne Contract Management
25,453 Refinement of the Plan before a Public Notice period has extended timeframes	25,453		25,453	Camperdown Botanic Gardens Conservation Mgt Plan
25, 289 Scheduled to be completed August 2016, carry forward to 2016-2017 budget	25,289	(3,000)	28,289	Recreation Facility & Open Space Strat 2015-2019
50,000 2016-2017 financial commitment	50,000		50,000	Terang Harness Racing Contribution
16,931 SED contracted to complete the Festivals and Events Strategy , second half 2016.	16,931		16,931	Corangamite Event Strategy
4,000 Market Demand for another forum early next year, possibly 2 forums	4,000		4,000	B&B Farm Stay Forum & Training
2,231 Project continuing	2,231		2,231	RDV Population Growth Grant
6,154 Community project to be completed.	6,154	(696)	6,850	Camperdown Cricket Club Pitch Realignment
(3,000) Final Grant to be received on completion of project	(3,000)	(3,000)		Terang Lake Precinct
25,000 Application into Community Facilities Funding Program, awaiting outcome.	25,000		25,000	Terang Recreation Reserve - oval lighting
o Project complete, awaiting acquittal to be completed in 2016-2017	0	(6,000)	6,000	Skipton Recreation Reserve - sprinkler system
o Project complete, awaiting acquittal to be completed in 2016-2017	0	(4,000)	4,000	Noorat Recreation Reserve - Netball Shelter & Lighting
122,397 Investigation continuing	122,397	(100,000)	222,397	Stage 1 Waste Management Innovation Options Investigation
14,656 Carry Forward. Urban Enterprise contracted.	14,656		14,656	Market Prospectus Tourism Opportunity
8,478 Camperdown Dairy Relocation commitment	8,478		8,478	Business Attraction
7,743 Carry forward as final plan is not complete	7,743		7,743	Lake Bullen Merri Master Plan
84, 327 Carry Forward. Waiting on Origin Energy re Gas Pipeline advice.	84,327	(3,500)	87,827	Rifle Range Feasibility Study
14,321 Expenditure and grant to carry over.	14,321	(10,000)	24,321	VASP program
10,000 Community Planning project carry forward	10,000		10,000	Camperdown Courthouse
10,926 Received funding in 2015-2016 for walk to school. Program to be delivered 2016-2017	10,926		10,926	Recreation Initiatives
52,675) Extension sought on the final payment	(52,675)	(52,675)		Simpson Recreation Reserve Social Room Extension
10,000 Community Planning project carry forward	10,000		10,000	Port Campbell town entry signage
2,000 Community Planning project carry forward	2,000		2,000	Cobden Dairy park business plan
10,000 Community Planning project carry forward	10,000		10,000	Cobden story project
44,800 Project to be finalised in 2016-2017	44,800	(90,000)	134,800	Twelve Apostles Trail Design Planning
900 No budget allocation was made because funds were unexpected.	900		900	National Youth Week
				Non Recurrent Operating Projects



Appendix

Financial Statements

- 1. Balance Sheet for the period ended 30 September 2016
- 2. Income Statement for the period ended 30 September 2016
- 3. Cash Flow Statement for the period ended 30 September 2016



1. Balance Sheet for the period ended 30 September 2016

	Prior Year Balance	Adopted Budget	Reviewed Budget	Fore cast Budget	YTD Actuals
CURRENT ASSETS					
Cash and cash equivalents	16,302,791	12,129,000	12,129,000	9,620,473	15,477,035
Financial Assets	107,954	142,000	142,000	142,000	108,169
Rate Recievables	685,593	700,000	700,000	700,000	17,757,867
Other Trade Recievables	1,180,402	1,800,000	1,800,000	1,800,000	1,270,478
Inventories	66,521	93,000	93,000	93,000	189,765
Other assets	1,273,588	569,000	569,000	569,000	248,801
Total Current Assets	19,616,847	15,433,000	15,433,000	12,924,473	35,052,117
NON CURRENT ASSETS					
Investments in associates	237,601	214,000	214,000	214,000	237,601
Financial Assets	358,972	313,000	313,000	313,000	358,972
Trade and other receivables	68,595	89,000	89,000	89,000	62,665
WIP - Capital	1,244,365	13,019,500	13,019,500	14,845,037	2,266,771
Fixed assets	409,884,013	403,951,500	403,951,500	403,951,500	409,884,013
Total Non Current Assets	411,793,547	417,587,000	417,587,000	419,412,537	412,810,022
Total Assets	431,410,394	433,020,000	433,020,000	432,337,010	447,862,139
CURRENT LIABILITIES					
Trade and other payables	2,436,945	2,500,000	2,500,000	2,500,000	981,645
Trust funds and deposits	132,896	205,000	205,000	205,000	128,150
Interest bearing liabilities	968,855	312,000	312,000	312,000	786,793
Provisions - current	3,725,467	3,350,000	3,350,000	3,350,000	3,883,383
Total Current Liabilities	7,264,163	6,367,000	6,367,000	6,367,000	5,779,971
NON CURRENT LIABILITIES					
Interest bearing liabilities - non-current	2,223,945	1,918,000	1,918,000	1,918,000	2,223,945
Provisions - non-current	5,367,741	5,420,000	5,420,000	5,420,000	5,346,890
Total Non Current Liabilities	7,591,686	7,338,000	7,338,000	7,338,000	7,570,835
Total Liabilities	14,855,849	13,705,000	13,705,000	13,705,000	13,350,805
Net Assets	416,554,545	419,315,000	419,315,000	418,632,010	434,511,333
EQUITY					
Operating Surplus/Deficit	10,083	3,419,484	3,419,484	2,736,494	18,004,527
Accumulated surplus	212,058,560	209,612,516	209,612,516	209,612,516	212,068,643
Asset revaluation reserve	203,161,574	203,495,000	203,495,000	203,495,000	203,161,574
Reserves	1,324,329	2,788,000	2,788,000	2,788,000	1,276,590
Total Equity	416,554,545	419,315,000	419,315,000	418,632,010	434,511,333



2. Income Statement for the period ended 30 September 2016

	Adopted Budget	Reviewed Budget	Forecast Budget	YTD Budget	YTD Actuals	YTD Variance favourable/ (unfavourable)
REVENUE						
Rates and charges	20,062,190	20,062,190	20,062,190	20,068,244	20,138,823	70,579
Statutory fees and fines	189,450	189,450	189,450	181,193	181,950	758
User fees	5,356,998	5,356,998	5,356,998	1,076,533	1,002,735	(73,798)
Contributions	49,793	49,793	254,468	7,000	7,500	500
Reimbursements	897,361	897,361	897,361	188,110	226,812	38,702
Grants - Operating	9,904,940	9,904,940	10,071,811	2,683,805	2,954,606	270,800
Grants - Capital	4,730,000	4,730,000	5,187,000	240,000	287,739	47,739
Other Revenue	454,193	454,193	454,193	134,207	330,723	196,517
Total Revenue	41,644,925	41,644,925	42,473,471	24,579,092	25,130,888	551,797
EXPENDITURE						
Employee benefits	14,757,699	14,757,699	14,757,699	3,666,441	4,002,501	(336,059)
Materials and services	10,596,109	10,596,109	11,503,301	2,129,707	1,627,073	502,634
Bad and doubtful debts	2,000	2,000	2,000	0	1,392	(1,392)
Depreciation	9,450,000	9,450,000	9.450.000	0	0	-
Finance costs	139,732	139,732	139,732	34,933	52,163	(17,230)
Other expenses	3,279,902	3,279,902	3,772,498	1,657,948	1,634,876	23,072
Total Expenditure	38,225,442	38,225,442	39,625,230	7,489,029	7,318,005	171,024
(Surplus)/Deficit from Operatio_	3,419,484	3,419,484	2,848,242	17,090,063	17,812,883	722,821
Proceeds from sale of property.						
infrastructure, plant & equi	874,300	874,300	874,300	126,500	191,644	(65,144)
Written down value property,						
infrastructure, plant and equip	874,300	874,300	874,300	0	0	0
Net (gain)/loss on disposal of property, infrastructure, plant						
and equipment	0	0	0	126,500	191,644	(65,144)
(Surplus) / deficit for period	3,419,484	3,419,484	2,848,242	17,216,563	18,004,527	787,964



3. Cash Flow Statement for the period ended 30 September 2016

	Adopted Budget	Reviewed Budget	Forecast Budget	YTD Actuals
Cash flows from operating activities	0	0		
Rates and charges	19,748,000	19,748,000	19,748,000	3,066,548
Statutory fees and fines	189,000	189,000	189,000	181,950
Userfees	5,250,000	5,250,000	5,250,000	911,266
Contributions	50,000	50,000	254,675	7,500
Grants - Operating	9,905,000	9,905,000	10,071,871	2,954,606
Grants - Capital	4,730,000	4,730,000	5,187,000	287,739
Reimbursements	897,000	897,000	897,000	226,812
Other Revenue	454,000	454,000	454,000	282,984
Payments to employees	(14,758,000)	(14,758,000)	(14,869,747)	(3,865,436)
Payments to suppliers	(14,572,000)	(14,572,000)	(15,971,788)	(3,815,708)
Net cash provided by operating activities	11,893,000	11,893,000	11,210,011	238,262
Cash flows from investing activities Payments for property, infrastructure, plant and equipment Repayment of loans and advances from/(to) Organisations Proceeds from sale of property, infrastructure, plant and equipment Net cash flow from investing activities	(13,009,000) 19,000 874,000 (12,116,000)	(13,009,000) 19,000 874,000 (12,116,000)	(14,834,538) 19,000 874,000 (13,941,538)	(1,022,406) 5,715 191,644 (825,047)
Cash flows from financing activities				
Finance costs	(139,000)	(139,000)	(139,000)	(52,163)
Trust funds and deposits	0	0	0	(4,745)
Proceeds from interest bearing loans and borrowings	0	0	0	0
Repayment of interest bearing loans and borrowings	(957,000)	(957,000)	(957,000)	(182,062)
Net cash from financing activities	(1,096,000)	(1,096,000)	(1,096,000)	(238,971)
Net increase (decrease) in cash and cash equivalents	,			
, , ,	(1,319,000)	(1,319,000)	(3,827,527)	(825,756)
Cash and cash equivalents at beginning of the year	13,448,000	13,448,000	13,448,000	16,302,791
Cash and cash equivalents at end of the year	12,129,000	12,129,000	9,620,473	15,477,035



10.3 Marine and Coastal Act Consultation Paper

Author: Ian Gibb, Director Sustainable Development

File No: D16/642

Previous Council Reference: Nil

Declaration

Chief Executive Officer - Andrew Mason

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

Author - Ian Gibb

In providing this advice to Council as the Director Sustainable Development, I have no interests to disclose in this report.

Summary

The purpose of this report is for Council to consider the *Marine and Coastal Act Consultation Paper* and to make a submission to the Department of Environment, Land, Water and Planning (DELWP).

Introduction

DELWP has released the *Marine and Coastal Act Consultation Paper*. Feedback on the consultation paper is required to be lodged by Sunday 23 October 2016.

The *Marine and Coastal Act Consultation Paper* and associated documents are available to download from DELWPs *Have your say* website (http://haveyoursay.delwp.vic.gov.au/marine-coastal-act).

Issues

Development of a new Marine and Coastal Act was an election commitment of the Victorian Government.

A consultation paper has been released. The consultation paper identifies the following seven drivers for changing the existing coastal and marine management system:

- 1. Clearer governance and institutional arrangements
- 2. Strengthening marine management policy and planning
- 3. Integrating planning systems
- 4. Adapting to climate change
- 5. Sustainable resourcing
- 6. Improving knowledge
- 7. Involving the community.

The proposed reforms canvassed within the consultation paper, if implemented, would likely have significant implications for local government. Appendix 6 of the Consultation paper (p.90) provides a summary of all of the proposed reforms.



The key proposed reforms relating to local government are summarised as follows:

- Replace the Victorian Coastal Council with a Marine and Coastal Council. (p.38)
- Phase out the three Regional Coastal Boards at the end of their current term (June 2018) and have their functions performed by a combination of the Marine and Coastal Council, the five coastal Catchment Management Authorities (CMAs) and new Regional and Strategic Partnerships. (p.47)
- Strengthen the role of the five coastal CMAs to provide expert advice on issues such as coastal erosion as well as coastal flooding and inundation.
- Require the Minister for Energy, Environment and Climate Change to prepare a
 Marine and Coastal Strategy every four years and to release the Strategy with an
 accompanying implementation plan. (p.41)
- Require the Minister to prepare a statewide Marine and Coastal Policy prior to the next Strategy to clearly articulate statewide policy positions. The coastal component would largely involve consolidating the various policy statements and the Hierarchy or Principles outlined in the 2014 Victorian Coastal Strategy. (p.41)
- Enable agencies (including councils) to form Regional and Strategic Partnerships (RASPs) to deal with regional planning or issue-based planning that crosses jurisdictional boundaries. RASPs would be instigated by the Minister upon recommendation by the Marine and Coastal Council or if the statewide strategy identifies the need for one. The Act would include a prescribed process for RASPs to develop plans, or other outputs. (p.45)
- Category 2 Committees of Management (CoMs) to be transitioned into Category 1
 CoMs or allocated to local government to manage as CoM. (p.49)
- Local communities to continue to be encouraged to be involved in coastal management through formal and informal opportunities such as Coastcare, Landcare, local advisory bodies, the appointment of section 86 CoM under the *Local Government Act* or appointment to Category 1 CoMs. (p.50)
- Category 1 CoMs to be encouraged to investigate further opportunities to collaborate with local government in delivery of shared services such as waste management, vegetation management, compliance and monitoring and integration of key policy and planning. (p.50)
- Coastal Crown land managers to be required to develop a Coastal Management Plan (CMP), on a five yearly basis, in consultation with the DELWP and the community. A CMP can be prepared for multiple coastal reserves and in partnership with several land managers. (p.58)
- Clarification and simplification of when and how the Minister's consent is required for applications for use and development of Crown land and in the marine environment out to three miles. (p.59)
- Strengthen the enforcement of unauthorised use and development and include penalty provisions for non-compliance with consent conditions. (p. 60)
- Recognise climate change in the objectives of the new Act and provide strong policy, guidance and technical expertise to decision makers on the process of adapting to climate change, aligned with the *Climate Change Act*. (p.64)
- The Marine and Coastal Council to investigate measures to provide greater transparency on the costs and revenue generated and spent in coastal and marine areas. (p.67)

The following officer comments are provided in relation to key matters.

Governance

The key changes advocated in the consultation paper in relation to the governance framework are summarised as:

Establishment of a Marine and Coastal Council



- Phase out three Regional Coastal Boards
- A greater role for coastal CMAs.

The consultation paper proposes phasing out the Regional Coastal Boards, while strengthening the role of coastal Catchment Management Authorities (CMAs). CMAs would be expected to provide leadership in integrating natural resource management across catchment, coasts and marine environments.

Coastal CMA boards would be reviewed to ensure appropriate coastal and marine expertise and the CMAs would be supported to build their capabilities. The CMAs would provide advice on issues such as flooding, erosion and other threats but would not be expected to manage coastal protection assets nor manage or direct specific natural resources such as fisheries.

The expanded role of the coastal CMAs to prepare regional catchment strategies with stronger marine and coastal components potentially offer benefits in terms of improved planning outcomes. However it is noted this reform is being proposed without any review of the purposes of CMAs.

Critical to the CMAs' success however, will be the provision of appropriate resourcing and support. Any new or additional responsibilities arising from these proposed reforms would need to be costed and funded. A key concern in relation to these proposed arrangements is the capacity of the CMAs to resource coastal issues and to undertake functions currently performed by the Regional Coastal Boards. The charter of CMAs is also narrowly focused around environment and land management, and this is of concern given the broader role of the coast and coastal management issues (for example in relation to tourism, recreation etc.).

There is a risk that councils would be expected to make up any capability shortfall of the CMAs if this reform were to be poorly implemented.

The governance reforms also promote a more formal role for traditional owners. However, the consultation paper does not discuss any changes in relation to native title settlement or opportunities for a "whole of coast" settlement. Nor does it discuss any reforms in relation to Indigenous Land Use Agreements.

Crown Land Committees of Management

With regards to committees of management (CoMs), the consultation paper proposes disbanding Category 2 (small) CoMs and transitioning them into larger Category 1 CoMs or to local government to manage as a CoM. Parks Victoria is also identified as an alternative manager.

The responsibilities of CoMs include:

- 1. Managing areas of coastal Crown land, including preparation of Coastal Management Plans (CMPs) and management and maintenance of assets.
- 2. Contributing to Regional and Strategic Partnerships (RASPs).
- 3. Assisting the integration of coastal management planning with strategic municipal planning.

The consultation paper at p.48 states that Category 1 CoMS and local government are likely to be well placed to deal with future challenges, and the consultation paper promotes a stronger future role of local government and Category 1 CoMs. It is proposed to transition



smaller Category 2 CoMs into either larger Category 1 CoMs or to local government to manage as the CoM. Whilst this proposal does not have specific implications for Corangamite Shire, increased expectations of local government are a sector wide issue. Harnessing and maintaining community involvement is also important. The role of community members currently participating in smaller Category 2 CoMs will be expected to transition to volunteer roles in Friends of Groups or coast-care programs and or community advisory groups.

Establishment of Regional and Strategic Partnerships (RASPs)

The consultation paper proposes introducing Regional and Strategic Partnerships (RASPs) to bring local government, community and agencies together to solve shared problems associated with regional planning or issue-based planning across jurisdictional boundaries (e.g. coastal hazard assessments, adaptation plans, or visitation demand management strategies) (p.45).

The Minister would be able to instigate a RASP upon recommendation by the Marine and Coastal Council or if the statewide strategy identifies the need for one. The Marine and Coastal Council would recommend a RASP in response to a request from, and after consultation with relevant agencies.

The paper notes that councils could be expected to lead a RASP. There is no indication if or how a council would be financially supported to do so.

Resourcing

The consultation paper acknowledges that resourcing arrangements for coastal and marine environments need to be improved in order to deal with the challenges posed by climate change, population growth and ageing assets (p.65).

All Victorians derive benefits from Victoria's coastline. In seeking to apply the `beneficiary pays', it is essential that the State recognises that the coast is a State asset and that it would be manifestly unfair to expect local residents and rate payers in coastal areas to solely or predominantly shoulder the burden of coastal management.

Numerous State-led reviews and reforms are currently underway that interact with coastal and marine management. The new Biodiversity Plan and the review of the *Flora and Fauna Guarantee Act*, for example, may increase expectations and requirements around coastal conservation. The next Climate Change Adaptation Plan will surely consider coasts as a climate-vulnerable asset. Pending further consultation and finalisation of these reviews, it is unclear what the implications will be for coastal land managers. If councils are expected to take on increased responsibilities as coastal land managers it will be critical to determine how this will be resourced and supported by the State.

Although there is limited data on revenue and expenditure related to coastal land management, the need for new charging and cost-sharing mechanisms is recognised. Possible cost savings identified include greater use of shared services by coastal land managers; a reduction in the number of advisory institutions; and reduced duplication within the land use planning system. Further application of the 'beneficiary pays principle' is also suggested, with a review of fees and charges recommended to identify inconsistencies and gaps. The lack of a clearly defined cost-sharing arrangement for the maintenance, repair, renewal and construction of coastal infrastructure that offers both public and private benefits is also noted.



The consultation paper refers extensively to coastal land managers and CoMs being required to work closely (in some cases much more closely) with the community. There is no indication that councils or other CoMs would be supported (financially or otherwise) to expand their existing community consultation and engagement activities.

Councils' financial constraints arising from rate capping are not acknowledged at all in the paper.

It also of concern that the consultation paper does not discuss the future role and functions of the State in relation to future management of the coast. It does not articulate future coastal management responsibilities of the State and how these will be resourced.

Resourcing is a critical issue in relation to the future success of a number of the proposed reforms. The Consultation Paper does not provide sufficient detail on how resourcing will be provided to meet proposed obligations, for example in relation to the increased responsibilities of coast CMA's.

Climate Change

The consultation paper (p.28) notes that:

- climate change will continue to affect Victoria's coastal and marine areas
- sea level rise, increases in the severity and frequency of storms and rising temperatures are leading to increased flooding of low-lying areas; erosion of dunes; loss of beaches, sand dunes and saltmarshes and mangroves; and increased salinity in estuaries, rivers and bays
- the current framework for planning and responding to climate change lacks certainty
- there is a perceived lack of action due to concerns about liability
- many coastal assets, such as sea walls and groynes, are old and no longer viable and there is a lack of clarity regarding who has responsibility for constructing new coastal protection assets.

The Victorian Coastal Strategy 2014 states that as a general principle, use of the coast and the location of public and private assets should respect natural processes. On private land the Crown does not have an obligation to reduce the impacts of coastal hazards, sea level rise and natural processes (p.62).

In relation to the issue of liability for the impacts of natural processes, the paper notes that in NSW section 733 of the *Local Government Act 1993 (NSW)* provides that councils are not liable for damage caused by flooding and natural hazards in the coastal zone as a result of the doing or omitting to do something in good faith, such as granting or refusal of a development application. There is opportunity for Victoria's new Act to further clarify liability for the impacts of natural processes.

The issue of liability (in relation to climate change impacts and the coast) is critical for Council both as a coastal land manager and as a planning authority. There continues to be a lack of clarity around climate change adaptation roles and responsibilities. This impacts funding and resourcing of data and information that is needed to inform local and regional decision making.

Clearer Policy and Management Arrangements

The Consultation Paper advocates improved separation of policy from strategy. It proposes State-wide Marine and Coastal Policy set by the Minister with a Marine and Coastal Strategy developed by the Minister every four years.



The paper also proposes to strengthen marine management, with a Marine Spatial Planning Framework. Careful consideration needs to be given to the arrangements for implementation, noting the limitations of Planning Schemes in this regard.

Complexity of coastal approvals processes

It is considered that the consultation paper does not sufficiently address the current complexity of coastal approval processes. There is scope to achieve reforms of these processes, both to simplify requirements, and also to reduce the substantial length of time taken to achieve approvals under the current arrangements.

The focus of these reforms need to address both project approvals and permits and land tenure/lease arrangements.

In relation to project approvals, there is scope to rationalise requirements for *Coastal Management Act* consent, Parks Vic/Local Port works approval; CMA and EPA works approvals. There is a need to provide clearer guidance around project approvals required and the sequence of obtaining those approvals. Timeframes around approval processes are inconsistent and cannot easily be planned for. The complexity and uncertainty around approvals processes impacts project funding and delivery. In the context of the need to maintain and upgrade coastal infrastructure, it is important this is addressed.

There is a need to rework the relationships between planning permits and CMA consents, and to review mechanisms around implied consents (for example the arrangements in relation to existing uses prior to 1995).

In relation to land tenure and leases, the consultation paper does not address any proposed reforms. For example, there could be benefit in rationalising unreserved and reserved Crown land, and in reviewing the distinction between temporary and permanent reservations. There is also scope to reform processes around the issue and renewal of licences and permits.

Policy and Legislative Context

Making a submission on the *Marine and Coastal Act Consultation Paper* is consistent with the following commitment in the Council Plan 2013-2017:

Council will demonstrate high levels of ethical behaviour and corporate governance standards. We will make budgetary decisions that are reflective of our financial circumstances. We will advocate for and with the community to achieve outcomes.

Internal / External Consultation

An Expert Panel was established to guide development of the new Act, with a Stakeholder reference group formed to provide input. The MAV is a member of the Stakeholder reference group. DELWP have provided a series of 16 consultation questions.

The submission on the *Marine and Coastal Act Consultation Paper* has been prepared without any external consultation in order to achieve the deadline set by DELWP.

Financial and Resource Implications

There are no financial or resource implications for Council in making this submission.

Options

Council may choose to provide the submission on the *Marine and Coastal Act Consultation Paper* in its current form, or with minor alteration. Alternatively, Council may decide not to provide a submission to the Consultation Paper.



Conclusion

The *Marine and Coastal Act Consultation Paper* provides an indication of proposed reforms likely to influence the preparation of a new Marine and Coastal Act for Victoria. A number of the proposals have implications for local government. A key risk is that there is potential for greater cost shifting toward local government, and that future arrangements in relation to resourcing are not sufficiently addressed. It is also of concern that the consultation paper is largely silent on the future role and functions of the State in relation to the coast. It is recommended that Council make a submission to DELWP in response to the Consultation Paper.

RECOMMENDATION

That Council:

- 1. Authorises the Chief Executive Officer to finalise a submission to DELWP on the Marine and Coastal Act Consultation Paper and lodge the submission by 23 October 2016.
- 2. Forwards a copy of Council's submission to the Municipal Association of Victoria.

Attachments

- Final Paper DELWP Marine and Coastal Act Consultation Paper Under Separate Cover
- 2. Summary DELWP Marine and Coastal Act Final Under Separate Cover



10.4 Records of Assembly of Councillors

Author: Andrew Mason, Chief Executive Officer

File No: D16/651

Previous Council Reference: Nil

Declaration

Chief Executive Officer - Andrew Mason

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

Summary

This report documents the Assembly of Councillors to be reported since the last Ordinary Meeting of Council on 27 September 2016.

Introduction

The Local Government Act 1989 (the Act) requires that records of meetings which constitute an Assembly of Councillors be tabled at the next practicable meeting of Council and is incorporated in the minutes of the Council meeting.

Issues

An 'Assembly of Councillors' is defined in the Act as a meeting at which matters are considered that are intended or likely to be the subject of a Council decision or subject to the exercise of a delegated authority and which is either of the following:

- A meeting of an advisory committee where at least one Councillor is present; or
- A planned or scheduled meeting that includes at least half the Councillors and at least one Council officer.

Typical meetings giving rise to an Assembly of Councillors at Corangamite Shire include Councillor briefings, advisory committees and planning site inspections. However, from time to time additional records may be reported in accordance with the Act.

Section 80A of the Act requires that a record must be kept of an Assembly of Councillors which lists:

- The Councillors and members of Council staff attending.
- The matters discussed.
- Disclosures of conflict of interest (if any are made).
- Whether a Councillor left the meeting after making a disclosure.

Records of an Assembly of Councillors are documented by a Council officer present at a meeting designated as an Assembly of Councillors. Responsibility for the maintenance of records associated with Assembly of Councillors rests with the Chief Executive Officer.



Policy and Legislative Context

Tabling of the records of Assembly of Councillors ensures Council is compliant with the Act. In addition, this report is consistent with the Council Plan 2013-2017 strategy, "Council will demonstrate high levels of ethical behaviour and corporate governance standards".

Conclusion

The records documenting the below Assembly of Councillors are attached:

- Councillor Briefing 27 September 2016
- Councillor Briefing 11 October 2016.

RECOMMENDATION

That Council accepts the attached Records of Assembly of Councillors.

Attachments

- 1. Record of an Assembly of Councillors 27 September 2016
- 2. Record of an Assembly of Councillors 11 October 2016



Council

Record of an Assembly of Councillors



Date: 27 September 2016 **Time**: 2.00 pm **Place**: Mt Elephant, Lismore township and Lismore Social Rooms

Present:

 $\ oxdots$ Cr Beard $\ oxdots$ Cr Gstrein $\ oxdots$ Cr Harkin $\ oxdots$ Cr Oakes

☑ Cr O'Connor ☑ Cr Smith ☑ Cr Trotter Cr Harkin arrived at 3.50 pm; Cr Gstrein arrived at 4.30 pm

Officers:

☑ Ian Gibb
☐ Brooke Love
☑ Andrew Mason
☑ David Rae

Rory Neeson

Garry Moorfield (Items 1, 2, 3, 4) John Kelly and Lyle Tune (Item 2)

Mike Emerson (Item 4)

Guests:

Garry Poole (Item 1)

Lesley Brown, Gert Stammerberger, Val Lang, Chris Lang, (Items 1, 2 and 3)

Issues Discussed:

Item	Discussion Topic
1	Mt Elephant Visitor Information Centre Site Visit
2	Lismore Township Walk
3	Lismore Progress
4	Northern Towns Destination Action Plan 2016
5	Hot Topics: New Shire Website, Conflicts of Interest, Swimming Pool Committees of Management,
_	Agenda Items, Return of Council Property
6	Councillor Items: Loch Ard Energy, Timboon Ice Cream Factory, Flood Damage in Timboon, Timboon Hall Parking, Glenormiston Update, Terang War Memorial Lighting, Terang Industrial Road Conditions, Terang Historical Society, Mt Noorat Update, Escourt Street Toilets, Skipton Flood Update, Lismore Social Rooms, Rate Notices

Conflicts of Interest declared: Nil.
Councillor left the meeting at: NA
Councillor returned to the meeting at: NA

Councillor Conflict of Interest Form Completed: NA

Meeting close: 6.00 pm

Note taker: Andrew Mason



Council

Record of an Assembly of Councillors



Date: 11 October 2016 Time: 10.00 am

Place: Old Chambers

Present:

☑ Cr Beard □ Cr Gstrein ☑ Cr Harkin ☑ Cr Oakes

☑ Cr O'Connor ☑ Cr Smith ☑ Cr Trotter

Officers:

☑ Brooke Love ☑ Andrew Mason ☑ David Rae □ Ian Gibb

Adam Taylor (Item 4)

Issues	Discussed:
Item	Discussion Topic
1	Hot Topics: Continuous Improvement, Induction Program, Princetown, Road Drainage, Flooding, Glenormiston Heritage, Bailey Street, Roads Grants Programs, Castle Carey Bridge Update, Grand Stand Announcement, Regional Assembly Feedback, Great South Coast Group Feedback, Cobden Public Art, Bones Access, Tangerang MoU,
2	Councillor Items: Terang Sculpture Maintenance, Pipe Band Plaque, Investment in Retirement Living, Rural Valuations, Definition of Social Disadvantage, Electoral Signage, Street Stall Powerpoint, Timboon Action Committee, Streetscape Issues, Timboon Abbeyfield, Directional Arrows for International Drivers, Dairy Sector Update, Meeting with Minister for Agriculture and Regional Development
3	2015-2016 LGPRF Performance Summary
4	Budget Carry Forwards
5	Cr Harkin's Study Tour Learnings

Conflicts of Interest declared: Cr C. O'Connor declared an indirect conflict of interest by close association at Item 1 (discussion of Castle Carey Bridge) in writing to the CEO.

Councillor left the meeting at: 11.05 am Councillor returned to the meeting at: 11.15 am Councillor Conflict of Interest Form Completed: Yes

Meeting close: 1.15 pm

Note taker: Andrew Mason



11. OTHER BUSINESS



12. OPEN FORUM

Members of the public are very welcome to make statements or ask questions relevant to Corangamite Shire at the Open Forum section of Council meetings.

To assist with the smooth running of the meeting, we ask that you raise a maximum of two items at a meeting and please follow this procedure:

- 1. Wait until the Mayor asks if there are any items in Open Forum and invites you to speak.
- 2. Stand if you are able and introduce yourself.
- 3. Speak for a maximum of five minutes.

We will undertake to answer as many questions as possible at a meeting and if we cannot answer a question at the meeting we will provide a written response no later than five working days after the Council meeting.



13. CONFIDENTIAL ITEMS

Nil.